116TH CONGRESS 2D Session



To suspend the provision of security assistance to the Philippines until the Government of the Philippines has made certain reforms to the military and police forces, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

Ms. WILD introduced the following bill; which was referred to the Committee on \_\_\_\_\_

## A BILL

- To suspend the provision of security assistance to the Philippines until the Government of the Philippines has made certain reforms to the military and police forces, and for other purposes.
  - 1 Be it enacted by the Senate and House of Representa-
  - 2 tives of the United States of America in Congress assembled,
  - **3** SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Philippine Human
- 5 Rights Act".

## 6 SEC. 2. FINDINGS.

7 Congress finds the following:

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1 (1) The U.S. State Department's 2019 Human 2 Rights Report on the Philippines states "There were 3 numerous reports of government security agencies 4 and their informal allies committed arbitrary or un-5 lawful killings in connection with the government di-6 rected campaign against illegal drugs.". The Report 7 goes on to state. "Government mechanisms to inves-8 tigate and punish abuse and corruption in the secu-9 rity forces were poorly resourced and remained 10 largely ineffective". The United Nations Office of 11 the High Commissioner on Human Rights in its an-12 nual report for the 44th Session of the Human 13 Rights Council concluded that there is "long-stand-14 ing overemphasis on public order and national secu-15 rity at the expense of human rights has become 16 more acute in recent years, and there are concerns 17 that the vilification of dissent is being increasingly 18 institutionalized and normalized in ways that will be 19 very difficult to reverse;".

(2) The United States continues to provide support via security assistance to the administration of
Philippines President Duterte, whose brutal Drug
War and other campaigns have taken the lives of
over 30,000 urban poor, peasants, workers, indigenous and environmental activists as well as human

rights defenders, religious leaders, and peace advo cates.

3 (3) Government agencies of the Philippines re-4 port 4,948 suspected drug users and dealers, includ-5 ing 60 children, died during police operations from July 1st, 2016 to September 30, 2018, and accord-6 7 ing to Human Rights Watch, the Philippine Na-8 tional Police (PNP) have reported 22,983 deaths re-9 main classified as "homicides under investigation" 10 since the Drug War began.

11 (4) As of April 2020, the Alliance for Advance-12 ment of People's Rights ("Karapatan") has documented 308 extrajudicial political killings, 439 vic-13 14 tims of attempted politically motivated killings, 214 15 victims of torture, around 2,500 victims of illegal ar-16 rests, over 100,000 victims of threats and harass-17 ments, and nearly half a million internal refugees 18 under the Duterte administration.

19 (5) More than 16 mayors and vice mayors have
20 been killed since President Duterte took office, and
21 Duterte has personally spoke blatantly in press con22 ferences advocating for the killing of Catholic
23 bishops during a period where three Catholic priests
24 were assassinated.

(6) Labor leaders and legislators have also been
 amongst those attacked by the administration, with
 30 labor leaders killed, 3 labor leaders being held as
 political prisoners, and Senator Leila De Lima who
 has been a staunch critic of the drug war killings
 having been detained for over 2 years.

7 (7) The international NGO Global Witness has 8 declared the Philippines to be the deadliest country 9 in the world for defenders of human rights, the envi-10 ronment, and natural resources, with 13 environ-11 mentalists, 54 indigenous people, and 207 farmers 12 and peasants extrajudicially killed since Duterte 13 took office in 2016. Included in the targeting of en-14 vironmental activists was American citizen, Brandon 15 Lee, who was subjected to an assassination attempt 16 on August 6, 2019. Brandon has been subjected to 17 repeated threats and harassment by the Philippine 18 military due to his advocacy relating to the land and 19 rights of indigenous people in Ifugao province and 20 the surrounding Cordillera region of the Philippines. While Brandon Lee survived the attack, he has been 21 22 left paralyzed and his assailants have not been 23 brought to justice.

24 (8) It is widely recognized that the Duterte ad-25 ministration silences dissent and the press. The

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1 State Department's 2019 Report states, "Govern-2 ment harassment of some media outlets occurred, 3 however, and polls suggested many Filipinos con-4 sider it dangerous to publish information critical of the administration." In May 2020, ABS-CBN, one 5 6 of the Philippines' two major sources of news, and 7 an occasional critic of Duterte's policies, was forced 8 off air due to the denial of a franchise license by the 9 Congress of the Philippines, at the behest of the 10 Duterte administration. Similarly, Maria Ressa, a 11 vocal critic of the Duterte administration, Times 12 Magazine's Person of the Year 2018 recipient, and 13 founder of the digital news site Rappler was con-14 victed of cyber libel in June 2020. In July 2020 the 15 Duterte administration signed the "Anti-Terrorism Act of 2020" into law. Countless Filipino and inter-16 17 national commentators, including fifty U.S. Rep-18 resentatives have warned that the law will be used 19 to further target critics and silence dissent.

(9) The United States continues to arm state
security forces of the Philippines. Despite clear documentation of abuses and international condemnation, in April 2020, the United States announced a
pair of arms sales totaling \$2,000,000,000 for items
including hellfire missiles and attack helicopters. In

July 2020, the United States announced an addi tional sale of \$126,000,000 worth of assault boats
 and armaments.

## 4 SEC. 3. SUSPENSION OF SECURITY ASSISTANCE.

5 (a) SUSPENSION OF SECURITY ASSISTANCE.—No 6 Federal funds are authorized to be appropriated or other-7 wise made available to provide assistance for the police 8 or military of the Philippines, including assistance in the 9 form of equipment or training until the date described in 10 subsection (d).

(b) LOANS FROM MULTILATERAL DEVELOPMENT
BANKS.—The President shall instruct United States representatives at multilateral development banks to vote
against providing any loans to the police or military of
the Philippines.

(c) REPORT REQUIRED.—Not later than 180 days
after the date of the enactment of this Act, the Inspectors
General of the Department of State and Department of
Defense shall jointly submit to the Committee on Foreign
Affairs of the House of Representatives and the Committee on Foreign Relations of the Senate a report that—

(1) specifies all forms of security assistance or
loans made available to the Philippine National Police or the armed forces of the Philippines, including
any organizations or individuals operating with the

authority of the Philippine National Police or the
 armed forces of the Philippines, by the United
 States or by multilateral development banks during
 the period beginning January 1, 2016, and ending
 on the date of the submission of the report;

6 (2) contains all reports generated by recipients 7 of United States security assistance or loans from 8 multilateral development banks to the Philippines 9 with respect to the use, investment, or transfer of 10 such assistance or loans; and

11 (3) details any and all misuses of security as-12 sistance and loans during the period beginning Jan-13 uary 1, 2016, and ending on the date of the submis-14 sion of the report by the Philippine National Police, 15 the armed forces of the Philippines, or any affiliated 16 groups or individuals, such as extrajudicial killings, 17 intimidation of political opponents, illegal sales 18 under Philippine or international law, or misappro-19 priation.

20 (d) CONDITIONS FOR LIFTING SUSPENSION OF AS21 SISTANCE.—The suspension of security assistance under
22 subsection (a) shall terminate on the date on which the
23 Secretary of State certifies to the Committee on Foreign
24 Affairs of the House of Representatives and the Com-

1 mittee on Foreign Relations of the Senate that the Gov-2 ernment of the Philippines has—

3 (1) ) investigated and successfully prosecuted
4 members of military and police forces who have vio5 lated human rights, ensured that the military and
6 police cooperated in such cases, and affirmed that
7 such violations have ceased;

8 (2) withdrawn the military from involvement in 9 domestic policing activities, in accordance with the 10 Philippine Constitution and ensured that all domes-11 tic police functions are separated from the military 12 chain of command and are instead directly respon-13 sible to civilian authorities;

(3) established that it effectively protects the
rights of trade unionists, journalists, human rights
defenders, critics of the government, and other civil
society activists to operate without interference;

(4) taken effective steps to guarantee a judicial
system that is capable of investigating, prosecuting,
and bringing to justice members of the police and
military who have committed human rights abuses;
and

(5) fully complied with domestic and United
States audits and investigations regarding the improper use of prior security assistance.